



**TRAINING FOR ALL (TFA)
INTENSIVE TRAINING PROGRAM (ITP)
TRIBAL WELFARE DEPARTMENT (TWD)
GOVERNMENT OF TELANGANA**

TRAINER MATERIAL

**TRAINING COURSE ON
PANCHAYAT EXTENSION TO SCHEDULED AREAS (PESA) ACT
TO
STAKEHOLDERS OF SCHEDULED AREAS**

COMPILED BY

**TRIBAL CULTURAL RESEARCH AND TRAINING INSTITUTE
TRIBAL WELFARE DEPARTMENT
GOVERNMENT OF TELANGANA
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Course Guide:

Context:

The Constitution (73rd Amendment) Act, 1992 purports to devolve on Panchayats the authority to function institutions of self-governance. Article 243 M exempts application of its provision to the Scheduled Areas notified in Fifth Schedule to the Constitution. Consequently Ministry of Rural Development, Government of India constituted a Committee of select Members of Parliament and experts under the Chairmanship of Shri Dileep Singh Bhuria, M.P. to make recommendations on the salient features of the law for extending provisions of Part IX of the Constitution to Scheduled Areas.

Basing on the recommendations of the Parliamentary Committee headed by Shri Dileep Singh Bhuria, M.P., Govt. of India, enacted Panchayats (Extension to the Scheduled Areas) Act, 1996 – (Act No. 40 of 1996). In consonance with the Govt. of India Act, Govt. of Andhra Pradesh enacted the Andhra Pradesh Panchayat Raj (Amendment) Act, 1998 (Act. No.7 of 1998) duly amending the Andhra Pradesh Panchayat Raj Act, 1994 (Act No. 13 of 1994). Important core principles of the PESA Act are – Self rule, decentralization of powers.

PESA Rules have been issued vide G.O.Ms.No.66 Panchayat Raj & Rural Development Department, dated 24.03.2011. The Act and Rules are a historical step towards recognizing customary authority of local tribal communities over their community affairs, including natural resources and a wide range of development programmes that take place locally, etc.

In view of large number of habitations in each Gram Panchayat in scheduled areas, it is felt that operationalising one Gram Sabha for all habitations is not only impractical, but also may not happen. A provision is made in the Act and rules to enable to constitute villages for a smaller group of habitations or even

for a single habitation based on principles like homogeneity, distance, etc., for the purpose of a separate Gram Sabha. It would effectively mean that there can be more than one Gram Sabha within a Panchayat which exercises all powers as envisaged in PESA Act and Rules. 1738 villages covering 3765 habitations in 1229 Gram Panchayats were notified as Gram Sabha villages in the Scheduled Areas of Telangana State.

Since the PESA Act has given central role to Gram Sabhas, the key members of the Gram Sabhas – GP Sarpanch, Upa-Sarpanch, Panchayat Secretaries should be aware of the basic contents of the Act.

The Act empowers the Gram Sabhas / Gram Panchayats in Scheduled Areas to safeguard and preserve the traditions and customs of the people, their cultural identity, community resources and customary modes of dispute resolution and ownership of Minor Forest Produce (MFP), etc.

This training mainly focuses on equipping the District and Mandal level line Department Officials viz., Revenue, Panchayat Raj, Women and Child Welfare, Education, Engineering, Rural Water supply, Medical and Health, Agriculture & Marketing, Forest and Excise etc., with the provisions of PESA Act and Rules involving to safeguard the rights and resources of the Scheduled Tribes in the Scheduled areas.

Target Group

03 cadres of District level officers and 11 cadres of Mandal level line department officers from 85 Mandals of 9 districts having Scheduled Areas in the State of Telangana.

Intensive Training Programme

962 participants will be given training in five batches @ 200 participants per batch for two days each at ITDAs.

Sl. No.	Category of participants	Total No. of participants
1	DTDOs	09
2	CEOs	09
3	DPOs	09
A	District Level	27
4	Tahsildars	85
5	MPDOs	85
6	Medical Officers	85
7	Mandal Education Officer	85
8	Women & Child Welfare – ICDS Supervisors	85
9	Excise	85
10	Forest	85
11	AE PR – Engineering wing	85
12	AE RWS	85
13	Agriculture	85
14	Marketing	85
B	Mandal Level	935
	Grand Total (A+B)	962

Tribal Welfare Department identified 962 participants to be trained on PESA, whereas, now the trainee group has been confined to 25 members, 04 ITDA POs, 03 APOs of ITDA and few District level officials viz., DPOs, DTDOs. The training programme for line Department Mandal level Officials i.e., Tahsildars, MPDOs, etc. of Scheduled Areas will be taken up as per the available sanctioned budget.

The training programme would have been more effective had the main stakeholders viz., President, Vice President and Secretary of the Gram Panchayats in Scheduled Areas could be imparted training on the same for implementation of the provisions of PESA Act, but due to DoPT, ITP norms these important stakeholders had to be left out from the training. The District and Mandal level officials viz., DPOs, DTDOs, Tahsildars and MPDOs will be trained now to further conduct District or Divisional level trainings to the Sarpanches, Upa-Sarpanches, and Panchayat Secretaries of the Scheduled Area Gram Panchayats.

Aim

The aim of the training programme is to safeguard the interest of the tribals inhabiting the Schedule-V areas of the State by making the Mandal and District level officials conversant with the basic rules and procedures of the PESA Act and Rules thereon.

Training Objectives

At the end of the training, participants will be able to:

1. Explain the overview of Tribal Welfare Department and its service delivery sectors
2. Explain the importance of PESA Act, rules and constitution of Gram Sabhas and its functions
3. Describe the rules and procedures of acquisition of land, management of minor water bodies and minor minerals in Schedule Areas
4. List out the powers and functions of Gram Panchayats and Mandal Parishads.

Tips for the effective training:

1. Every teacher should understand aim, content and methodology of the Intensive Training Programme (ITP)

2. Everyone should learn about aims of ITP and content/ material before commencement of training.
3. Ensure that every participant should participate and interact during training.
4. Listen to the participants, if they appear to deviate from the topic, bring back them to the track.
5. Should maintain positive body language, eye contact.
6. Encourage the trainees to ask questions and ensure them understand the topic. Invite the participants to present what is learnt in the session.

Ground Rules

- Connect to Class on time
- Turn cell phone off
- Listen actively and attentively
- Ask for clarifications
- Do not interrupt one another, use chat box or raise hand
- Do not offer opinions without supporting evidence
- Participate in all the activities
- Take responsibility for the quality of the discussion
- Work together towards greater understanding
- Respect the purpose to serve

Action Plan:

1. Course guide on intensive training programme
2. Session wise action plan
3. Session wise instructions/guidelines to the ERPs

The following material is provided to run the training effectively:

- i. **Video links:** It is suggested some useful video links for trainers to use accordingly.
- ii. **Training Material:** Compendium with Acts, rules and guidelines will be available with the concerned course co-ordinator of the training.

Intensive Training Programme

- iii. **Activities & Exercises:** It is planned for activities like case studies, role plays and questionnaires.
- iv. **Power point Presentations on each session.**
- v. **Pre-test and end-test questionnaires**

SESSION WISE ACTION PLAN:

Session	Time	DAY-1	DAY-2
1	10.00 AM to 11.00 AM	Registration & Inaugural session (30 minutes) Explanation of Session Plan, Objectives of Training (30 minutes)	Recall & Recapitulation of Day-1 Activities (30 minutes) Group Discussion on Assignment-1 (30 minutes)
2	11.00 AM to 11.45 AM	Pre-test (15 Min) Over view on TWD Vision, Mission (30 Min).	1. Management of Minor water bodies. 2. Mining lease for Minor minerals
11.45 AM to 12.00 Noon		Tea Break	
3	12.00 Noon to 01.15 PM	<ul style="list-style-type: none"> • Demography of STs in India and TS including PVTGs. • ITDAs, MADA, Plain Area, Organogram of TWD. • Single line Administration, Service Delivery Sectors of TWD i.e., Education, Health, livelihoods (TRICOR), CCDP • Constitutional Safeguards, RTI, RTE, PCR Act. • Tribal Culture – Fairs & Festivals, Museums, Research and Trainings 	Powers & functions of GPs & MPs on. <ul style="list-style-type: none"> • Excise issues • Minor Forest Produce.
01.15 PM to 02.00PM		Lunch Break	
4	02.00PM to 03.00PM	<ul style="list-style-type: none"> • Ice breaking activity • Importance of PESA Act. • Election of Vice-President and Secretary • Procedure for conduct of Gram Sabha • Functions of Gram Sabha <p style="text-align: center;">(60 Min.)</p>	<ul style="list-style-type: none"> • Land alienation. • Village markets.
3.00 PM to 3.15 PM		Tea Break	
5	03.15 PM to 04.15 PM	<ul style="list-style-type: none"> • Special Provisions relating to the Panchayats, • Mandal Praja Parishads and • Zilla Praja Parishads located in the scheduled areas 	<ul style="list-style-type: none"> • Control over institutions. • Local plans • Appeal, revision and review

6	04.15 PM to 5.00 PM	<ul style="list-style-type: none"> Rules on acquisition of land Assignment -I 	<ul style="list-style-type: none"> End test (20 Min) Valediction
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SESSION WISE GUIDELINES TO ERPs IN DETAIL:

DAY -I					
SESSI-ON	TIME	LEARNING UNIT/CONTENT	METHOD	TRAINER	DURATION
1	10:00 to 10.30 am	Registration & Inauguration		Persons from TCR&TI	30 Mins
	10:30 to 11:00 am	Explanation of session plan, objectives of training	Lecture	Resource person from TCR&TI	30 Mins
2	11:00 am to 11:45 am	Overview on TWD Vision, mission	Lecture, Group interaction	Resource person from TWD	45 min
	11.45 to 12.00 noon	TEA BREAK			15 Min
3	12.00 noon to 1:15 pm	<ul style="list-style-type: none"> Demography of STs in India and TS including PVTGs. ITDAs, MADA, Plain Area, Organogram of TWD. Single line Administration, Service Delivery Sectors of TWD <ul style="list-style-type: none"> ✓ Education, ✓ Health, ✓ livelihoods (TRICORs), CCDP Constitutional Safeguards, RTI, RTE, PCR Act.& PoA Act 	Lecture, Group interaction	Resource person from TCR&TI/ TWD/TRICOR	75 Mins

Intensive Training Programme

		<ul style="list-style-type: none"> • Tribal Culture – Fairs & Festivals, Museums, Research and Trainings 			
	01:15 to 2:00 pm	LUNCH BREAK			45 Mins
4	2.00 to 3.15pm	<ul style="list-style-type: none"> • Importance of PESA Act. • Election of Vice President and Secretary. • Procedure for conduct of Gram Sabha • Functions of Gram Sabha. 	Lecture	Resource person from TCR&TI	75 Mins
	3.15 to 3.30 pm	TEA BREAK			15 Min
5	3.30 to 4.15pm	<ul style="list-style-type: none"> • Special Provisions relating to the Gram Panchayats, Mandal Praja Parishads and Zilla Praja Parishads located in the scheduled areas 	Lecture & Group discussion & Interaction	Resource person from TCR&TI	75 Mins
6	4:15 to 5.00pm	<ul style="list-style-type: none"> • Rules of procedure of acquisition of land. 	Lecture & Group discussion	Resource person from TCR&TI	30 Mins
		<ul style="list-style-type: none"> • Assignment – I 	Case study Pictorial Interaction (Ex: permissions for shops during Jatara in Scheduled Areas)	Resource person from TCR&TI	15 Min
DAY- II					
1	10:00 to 10.30 am	Recapitulation of Day 1 Activities		Resource person from TCR&TI	30 Mins
	10:30 to 11:00 am	Presentation on Assignment – I	Participatory method (Group and individual)	Resource person from TCR&TI	30 mins.

Intensive Training Programme

2	11:00am to 11:45 am	<ul style="list-style-type: none"> • Management of minor water bodies. 	Lecture, Group Discussion, Case study	Resource person from TCR&TI	20 Mins
		<ul style="list-style-type: none"> • Mining lease of Minor minerals 	Lecture, Group Discussion, Case study	Resource person from TCR&TI	25 Mins
	11:45 to 12.00 noon	TEA BREAK			15 Mins
3	12.00 noon to 1:15 pm	Powers & functions of GPs & MPPs on <ul style="list-style-type: none"> •Excise issues 	Lecture, Group Discussion, Case study	Resource person from TCR&TI	30 Mins
		<ul style="list-style-type: none"> •Minor Forest Produce. 	Lecture, Group Discussion, Case study	Resource person from TCR&TI	30 Mins
	1.15 to 2.00 pm	LUNCH BREAK			45 min
4	2.00 to 3:00 pm	<ul style="list-style-type: none"> • Land alienation 	Lecture, Group Discussion,	Resource person from TCR&TI	30 Min
		<ul style="list-style-type: none"> • Village Markets 	Lecture, Group Discussion, Case study	Resource person from TCR&TI	30 Min
	3.00 to 3.15 pm	TEA BREAK			15 Min
5	3.15 to 4.15pm	<ul style="list-style-type: none"> • Control over institutions 	Lecture, & interaction	Resource person from TCR&TI	30 Mins
		<ul style="list-style-type: none"> • Local plans. 	Lecture, Group Discussion	Resource person from TCR&TI	15 Min
		<ul style="list-style-type: none"> • Appeal, revision and review 	Lecture	Resource person from TCR&TI	15 Min
6	4.15 to 5.00 pm	<ul style="list-style-type: none"> • End test 		Resource person from	15 Min

				TCR&TI	
		• Valediction		Resource person from TCR&TI	30 Min

INTENSIVE TRAINING PROGRAMME 2021

TWO DAYS TRAINING COURSE ON PANCHAYATH EXTENSION TO SCHEDULED AREAS (PESA) ACT

PRE- TEST

Name: _____ Mandal: _____

District: _____ Mobile: _____

Employee ID: _____

Mail ID: _____

Choose the correct answer from the following options.

- In which year the Panchayat Raj Rules came into force?
 - 1956
 - 1976
 - 2011
 - None of the above
- Who are the key members of Gram Sabha?
 - Vice President and secretary
 - MPTC and President
 - Sarpanch and UpaSarpanch
 - None of the above

- 3 PESA related to the following
 - a) Panchayat Raj
 - b) Tribes
 - c) Both of the above
 - d) None of the above
- 4 Which of the following Articles of Constitution of India defines "Scheduled Areas"?
 - a) Article 342
 - b) Article 241
 - c) Article 244
 - d) Article 207
- 5 According to PESA Act reservation of seats at every Panchayat shall be in proportion to
 - a) The Population of the Communities in the panchayat
 - b) Tribals in that Panchayat
 - c) Ward members of that Panchayat
 - d) Women in that Panchayat
- 6 Which of the following subject matters are dealt with by the PESA Act?
 - a) Minor Water bodies
 - b) Minor Minerals
 - c) Minor Forest Produce
 - d) All of the above
- 7 What is the G.O MS No that carries the PESA Rules?
 - a) 56
 - b) 89
 - c) 66
 - d) 76

- 8 Who declares Gram Sabha villages in the Scheduled Areas?
- a) District Collector
 - b) Commissioner of Tribal Welfare
 - c) Project Officer of ITDAs
 - d) Tahsildar
- 9 Which of the following Commission recommended the PESA Act?
- a) Challappa Commission
 - b) Bhuriya Commission
 - c) U.N Dhebar Commission
 - d) Sarkariya Commission
- 10 In which of the following years the PESA Act was enacted?
- a) 2011
 - b) 2020
 - c) 2006
 - d) 1996

KEY

- 1. **b**
- 2. **a**
- 3. **C**
- 4. **c**
- 5. **a**
- 6. **d**
- 7. **c**
- 8. **b**
- 9. **b**
- 10.**d**

INTENSIVE TRAINING PROGRAMME 2021

**TWO DAYS TRAINING COURSE ON PANCHAYATH EXTENSION TO
SCHEDULED AREAS (PESA) ACT**

END - TEST

Name: _____ Mandal: _____

District: _____ Mobile: _____

Employee ID: _____

Mail ID: _____

Choose the correct answer from the following options.

- 1 How many Gram Sabhas villages have been declared in Telangana?
 - a) 1342
 - b) 2511
 - c) 1738

- 2 What is the quorum if the voters are upto 500 in a Gram Sabha?
 - a) 50
 - b) 75
 - c) 100
 - d) 150

- 3 Number of mandatory meetings to be held in a Gram Sabha in a year?
 - a) 2 times
 - b) 3 times
 - c) 1 time
 - d) 4 times

- 4 Who will issue a speaking order for granting license to open liquor shop / bar in the village?
 - a) Gram Sabha
 - b) Department concerned
 - c) Mandal Parishad
 - d) President

- 5 Licenses in local shandies / angadis can be given to ?
 - a) Local scheduled tribes
 - b) To those who can pay fee
 - c) Village committees
 - d) All of the above

- 6 Which of the following is the recommendatory authority to admit students in the welfare hostels?
 - a) Gram Sabha
 - b) Zilla Parishad
 - c) Gram Panchayat
 - d) Mandal Parishad
- 7 Who will approve the budget of Anganwadi centers?
 - a) Gram Sabha
 - b) Zilla Parishad
 - c) Gram Panchayat
 - d) Mandal Parishad
- 8 What is the time period in which an aggrieved person can file revision petition against the orders of the Commissioner?
 - a) 60 days
 - b) 30 days
 - c) 120 days
 - d) 90 days
- 9 Who will submit administrative report on the implementation of TSP?
 - a) Mandal Parishad & Gram Panchayat
 - b) Gram Pachayat & Gram Sabha
 - c) Commissioner & Project Officer
 - d) Collector & Project Officer
- 10 What is the deadline by which Mandal Parishad shall approve budget for all the Educational Institutions?
 - a) 31st March
 - b) 31st May
 - c) 30th June
 - d) 31st December

KEY

1 c

2 a

3 a

4 b

5 a

6 d

7 a

8 d

9 a

10 b